

**JACKSON TOWNSHIP**  
**BUDGET AND PLANNING**  
**DOCUMENT\***

**2022**



\* Subject to and contingent upon the availability of funds and certification of the Township Fiscal Officer.

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#### Attachments

Attachment A	Zoning Permits Issued in 2019
Attachment B	Summary of Zoning Permits Issued January – September 2020
Attachment C	Township Organizational Charts (C1 through C7)
Attachment D	Tax Year Valuation & Levies (D1)
Attachment E	Home Rule Resolutions

## **JACKSON TOWNSHIP BUDGET & PLANNING DOCUMENT – 2022**

Township Budget/Planning Policy adopted by the Board of Trustees on August 29, 1994.

### **A. Planning Program Policy**

#### **1. Objectives of Planning**

- a. To create a structure for township planning and budgeting decision making.
- b. To improve township long-range planning.
- c. To provide continuity in planning and budgeting programs.

#### **2. Planning Timetable (Approximate)**

- a. September 1                      Planning Cycle begins. Planning module forms sent to all fund managers.
- b. October 15                      Planning modules due to Administrator.
- c. October 16                      Planning sessions begin.
- d. November 30                    Planning sessions end.
- e. December 15                    Township Budget and Planning Document passed by resolution of the Trustees and distributed for execution by fund managers.
- f. January 1                        TBPB takes effect. Fiscal Officer provides a MONTHLY UPDATED ESTIMATE OF FUNDS AVAILABLE to Trustees.



# Township Demographics



## B. Township Demographics

2020 Population Estimate	43,067
1. 2020 Census Data	43,067
<u>Total Population</u>	43,067
<u>Household Composition</u>	
Total Households	16,940
Average Household Size	2.36
Average Family Size	2.88
<u>Age of Population</u>	
Median Age	45.3
Under 5 years	4.9%
18 to 64	79%
65 to 74	12.7%
75 to 84	6.5%
85 and over	2.3%
<u>Housing Units</u>	19,170
Occupied Units	18,156
Vacant Units	1,014
<u>Income</u>	
Median Household Income	\$74,426
Median Family Income	\$95,861
Married Couple Families	\$102,925
Nonfamily Households	\$39,844
Percent poverty	5.4%
<u>Marital Status</u>	
Now Married, (except separated)	59.5%
Widowed	5.7%
Divorced	11.2%
Separated	0.5%
Never married	23.1%
<u>Educational Attainment (persons over 25)</u>	
High School Graduate	25.6%
Some College	20.0%
Associate Degree	9.5%
Bachelor's Degree	24.8%
Graduate or Prof. Degree	16.4%
Bachelor's Degree or Higher	41.2%

Occupation

Employment Rate	(62%)
Management, business, Science and Arts	10,123 (49.3%)
Sales & Office Occupations	4,470 (21.8%)
Agriculture, Forestry, Fishing & Hunting, Mining	113 (0.6%)
Construction	758 (3.7%)
Manufacturing	3226 (15.7%)
Wholesale Trade	706 (3.4%)
Retail Trade	2,126 (10.4%)
Transportation, Warehousing, Utilities	1,243 (6.1%)
Information	325 (1.6%)
Finance, Insurance, Real Estate	1,582 (7.7%)
Professional, Scientific, Management, Administrative	2,158 (10.5%)
Educational Health, Social Service	4,978 (24.2%)
Arts, Entertainment, Recreation, Accommodation, Food Services	1,701 (8.3%)
Other Services	1,188 (5.8%)
Public Administration	424 (2.1%)

Historical Summary of Residential and Commercial Permits; January 2012 – September 2021\*.

	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021*
RESIDENTIAL (SINGLE-FAMILY)	110	101	102	97	95	97	60	77	63	60
MULTI-FAMILY UNITS	53	66	48	66	0	0	2	10	16	140
RESIDENTIAL ALTERATIONS AND ADDITIONS	212	200	183	224	203	222	209	240	265	234
NEW COMMERCIAL	10	9	11	12	12	8	5	7	8	12
COMMERCIAL ALTERATIONS AND ADDITIONS	130	116	113	129	141	127	109	86	62	65
<b>TOTAL RESIDENTIAL DWELLING UNITS</b>	<b>163</b>	<b>167</b>	<b>150</b>	<b>163</b>	<b>95</b>	<b>97</b>	<b>83</b>	<b>87</b>	<b>79</b>	<b>200</b>

Proposed preliminary plats New Allotments 2020-2021

Hawks Ridge (2021)	R-R Subdivision	93 Single-Family Lots	5SW
Heritage Park * (Revised 2021)	R-3 PUD	53 Single-Family Lots	8SW
The Glens of Jackson (2021)	R-1 Subdivision	62 Single-Family Lots	34SE

\*Zoning District Amended



Commercial Alterations and Additions permitted January 2021 through September 26, 2021 include the following major projects with a valuation of \$100,000 and over:

<b>Business</b>	<b>Address</b>	<b>Street</b>	<b>Valuation</b>	<b>Alteration/Addition</b>
Aeri/American Eagle	4339	Belden Village	\$327,040.00	Interior Remodeling
American Eagle Outfitters	4339	Belden Village	\$523,175.00	Interior Remodeling
Quest Diagnostics	4638	Hills & Dales	\$150,000.00	Interior Remodeling
ICRYO Franchise Systems LLC	4603	Everhard	\$237,000.00	Interior Remodeling
Aultman Now	7066	Fulton	\$225,000.00	Interior Remodeling
Conrad's Tire	7244	Fulton	\$200,000.00	Rear Building Addition
Another Broken Egg	6708	Strip	\$550,000.00	Interior Remodeling
Bed Bath & Beyond	6725	Strip	\$210,000.00	Interior Remodeling/Pick up Window
Delta Media Group	7015	Sunset Strip	\$150,000.00	Interior Remodeling
Verizon Wireless	6781-83	Wales	\$200,000.00	Interior Remodeling
Entrust Surgical Center	4889	Munson	\$360,000.00	Interior Remodeling
Portal Associates	4460	Belden village	\$238,500.00	Façade Changes
Hall Kistler & Co.	4505	Stephen cir.	\$100,000.00	Interior Remodeling
Kohls	5478	Dressler	\$300,000.00	Interior Remodeling
New Focus Dance Academy	7176	Fulton	\$100,000.00	Interior Remodeling
McAlisters Deli	5449	Dressler	\$550,000.00	Interior Remodeling/Additions
Bibibop Asian Grill	4460	Belden Village	\$425,000.00	Interior Remodeling
Starbucks	4409	Hills & Dales	\$250,000.00	Interior Remodeling
Cain BMW	6461	Whipple	\$175,000.00	Enclosed Roof Canopy
Hobby Lobby	4790	Everhard	\$305,073.00	Interior Remodeling
Giddy Fitness	2809	Whipple	\$250,000.00	Interior Remodeling
Spectrum Orthopedics	7442	Frank	\$216,800.00	Interior Remodeling
<b>Total valuation of construction</b>			<b>\$6,042,588.00</b>	

The total value of all other commercial alterations and additions was \$1,076,950.00 from January 2021 through September 2021, for a grand total of \$7,119,538.00.

New Commercial construction permitted January 2021 through September 2021, includes the following:

<b>Business</b>	<b>Address</b>	<b>Street</b>	<b>Valuation</b>
Culvers Restaurant	4896	Everhard NW	\$1,700,000.00
Starbucks	4409	Hills & Dales NW	\$250,000.00
All Make & Models Auto Repair	5257	Fulton NW	\$700,000.00
Meijer Gas Station	4848	Fulton NW	\$400,000.00
Meijer Super Store	4934	Fulton NW	\$16,000,000.00
Electric Go Carts	8373	Port Jackson NW	\$3,500,000.00
Loves Travel Stop/Store/Hardees	4834	Shuffel NW	\$4,500,000.00
Loves Travel Stop/Tire Shop	4898	Shuffel NW	\$1,000,000.00
Storage Building	8728	Wales NW	\$54,000.00

Straightline Mini Storage	7419	Wales NW	\$175,000.00
2 Tenant Buildings	5443	Whipple NW	\$500,000.00
Blackhorse Motors	5857	Wales NW	\$150,000.00
<b>Total valuation of construction</b>			<b>\$28,929,000.00</b>

Total Residential Dwelling Units 1980 through September 2021\*:

<b>Years Residential Dwelling Units Built</b>	<b>Total Dwelling Units</b>
1980 through 1989	1,954
1990 through 1999	3,104
2000 through 2010	2,215
2011 through September 2020*	1,180
January 2021 through September 2021	200
<b>Total dwelling units January 1, 1980 through September 2021*</b>	<b>8653</b>

See attachment (A) for a summary of zoning permits issued in 2020 and attachment (B) for a summary of permits issued January through September 2021.



# Jackson Township Government Overview



## C. Jackson Township Government Overview

### 1. Economic Development

Jackson Township completed its first major hurdle toward moving aggressively and cooperatively forward on economic development for the Jackson Township community. By completing a Cooperative Economic Development Agreement (CEDA) with the City of Canton, Township officials initiated a long-term development structure for the betterment of Jackson Township and the entire Stark County region.

The CEDA agreement accomplished two major goals for Jackson Township and the residents. First, it successfully protects our eastern border (west of the railroad tracks) from encroachment and annexation threats from North Canton. Such aggressive annexation would have been a serious threat to major parts of Jackson Township's economic base, including our industrial areas, the Strip and Belden Village Mall. If such annexations had taken place, they would have had a devastating impact on Jackson's ability to provide the quality police, fire/EMS, road, and other Township services that our residents expect.

Second, it allows Jackson Township and the City of Canton to establish a partnership to negotiate Joint Economic Development Districts (JEDD's) and CEDA's to assist companies in locating to our Township and to provide them with the necessary infrastructure and personnel that are already in place to service these areas and to attract businesses for development. By working together, we can jointly market properties for development and share in the tax revenue in order to provide the infrastructure. We would be able to leverage both our strengths to provide attractive options for new businesses, companies and organizations that neither Jackson nor Canton could do on their own.

We firmly believe this economic development agreement between Jackson Township and the City of Canton will lead the way for years to come in bringing new jobs to our Township and region. We have done so without increasing the tax burden on our residents or any businesses that do not want to be a part of these newly developed areas.

This is truly an example of two communities working together for the betterment of Jackson Township and Stark County, by working harder and smarter. This is exactly the kind of leadership Jackson Township residents want from their government...cooperative, forward-looking, and a win-win for all.

On August 23, 2011, Jackson Township entered into an economic development agreement with the City of Canton, which provides for shared income tax on any new Joint Economic Development District (JEDD) agreements. The first JEDD is located on land at the corner of Frank Avenue and Shuffel. The land was transferred by the State of Ohio from the Highway Patrol to Stark State College. The first project at this location is the Stark State College and Timken Company's Wind Energy Research and Development Center. All who work on that land, including the construction workers who build the facilities, are subject to an income tax. The tax will be used by Jackson Township to offset property taxes for safety forces in an effort to keep property taxes down. The agreement also protects our commercial tax base by prohibiting annexation by the City of Canton for 50 years, and blocks North Canton from annexing property west of the railroad tracks.

## Jackson Township Government Overview

On August 9, 2016, Jackson Township entered into its second Joint Economic Development District (JEDD) agreement with the City of Canton. This JEDD is located at 8000 Freedom Avenue and encompasses Stolle Machinery. This JEDD was the first which involved the relocation of a business from the City of Canton to Jackson Township and involved collaboration between the Township, City and State of Ohio to keep this company in Stark County and in the State. All who work within the district are subject to an income tax. The tax will be used by Jackson Township to offset property taxes for highway and safety forces in an effort to keep property taxes down. Like the 2011 JEDD, this JEDD also protects our commercial tax base by prohibiting annexation by the City of Canton for another 50 years, and requires the City of Canton to assist the Township in defending any effort to annex property in the Township.

The township has since completed economic development agreements with ComDoc, The Schroer Group, Fitzpatrick Enterprise at Strip Extension and the Greens of Jackson (formerly Tam O'Shanter). These businesses have brought in hundreds of jobs, with more to come, and helped balance the Township's property tax base of residential to commercial. The development agreements will also assist financially with funds to improve roads and intersections that will help reduce traffic congestion. Once the Township's investment costs are recuperated, all the new income will go to help support the Township safety forces.



## Jackson Township Government Overview

### 2. Township Organizational Structure

- a. Township Organizational Charts (See Attachment C)
- b. Elected Officials – Three Trustees and a Fiscal Officer are elected to four-year terms. The Board of Trustees is the legislative authority of the Township, and the Fiscal Officer is the legal guardian of township financial records.



PICTURED FROM LEFT TO RIGHT: FISCAL OFFICER/ECONOMIC DEVELOPMENT DIRECTOR RANDY GONZALEZ, JACKSON TOWNSHIP TRUSTEES TODD J. HAWKE, JIM THOMAS, AND JOHN E. PIZZINO.



## Jackson Township Government Overview

### c. Functions and Staffing

1. The Administration Department provides for the administration and implementation of the policies, resolutions and special projects of the Board of Trustees. The department consists of the Township Administrator/Law Director, who supervises all departments, an Administrative Assistant, Human Resources Coordinator, and a Receptionist/Secretary.



2. The Fiscal Office maintains the financial records of the Township, processes payroll, invests Township funds, and pays bills. The Fiscal Office consists of the Chief Assistant Fiscal Officer, Assistant Fiscal Officer Payroll, and the Assistant Fiscal Officer Accounts Payable. The elected Fiscal Officer is legal guardian of financial records and Board of Trustees' meeting minutes.

In addition, the Fiscal Officer assists the Board of Trustees in financial planning and forecasting. Also serving as the Economic Development Director since November 2017, the Fiscal Officer facilitates economic development using such tools as Cooperative Economic Development Agreements (CEDA's), Joint Economic Development Districts (JEDD's), Tax Increment Financing (TIF) and the repurposed Abatement Program. The Fiscal Officer/Economic Development Director prepares projections of the economic impact that these tools have on the Township's current and future financial condition.

The Township has been proactive by establishing the following funds for anticipated expenses. Three types of funds that are permitted by statute are:

1. Accumulated Benefits Fund for the purpose of accumulating resources for the payment of accumulated sick and vacation leave, compensatory time, upon termination of employment or retirement.
2. Capital Projects Fund for the purpose of accumulating resources for the acquisition, construction or improvement of fixed assets such as buildings, equipment, and vehicles.
3. Reserve Balance Fund for the purpose of accumulating resources for stabilizing a department budget against cyclical changes in revenues and expenditures. This allows a department to use the funds for operations in the later years of their levy.

## Jackson Township Government Overview

3. The Jackson Township Fire Department provides multiple levels of service to the community which includes fire suppression, emergency paramedic ambulance service, a Fire Prevention Bureau, safety education and public awareness programs. The department have five fire stations and employs 70 career and 14 part-time firefighters, three full-time fire inspectors and one full-time fire inspector plans examiner. The community carries a Class 2 fire insurance rating.





4. The Legal Department provides counsel to the Board of Trustees, Administrator, Department Heads, Board of Zoning Appeals, Zoning Commission, Board of Fire Code Appeals, Community Improvement Corporation, and LOGIC. The department includes a full-time Law Director, a part-time Law Director and a full-time Legal Assistant.

## Jackson Township Government Overview

5. The Police Department operates under a COP (Community Oriented Policing) philosophy. The department currently has 48 full-time officers, 10 part-time officers, six School Resource Officers, one administrative assistant to the Chief of Police, and eight full-time clerical employees. The department participates in P.R.I.D.E., Safety Village, “Hooked on Fishing, not on Drugs” and other community education initiatives, as well as, hosting regular neighborhood and crime prevention meetings. The department continues a strong relationship with the Jackson Local School District providing a School Resource Officer to every school in the District.



## Jackson Township Government Overview

5. The Public Works Department provides oversight and support to each of the three divisions within (Highway, Central Maintenance, and Parks). This would include items such as budget oversight, reviewing of projects within the Township, management of division Superintendents and staff, and all administrative assistance within the department's divisions. The department consists of the Public Works Director, Administrative Assistant and Clerical Assistant.



## Jackson Township Government Overview

- A. The Highway Division provides repair and maintenance of 207 miles of Township roadways, including surface and drainage maintenance, snow and ice control, and maintains a yard debris drop-off site that is only utilized by Jackson Township residents. The division consists of the Highway Superintendent, working Highway Foreman, 15 full-time Labor Specialists and two leased part-time workers.

The Highway Division office contracts resurfacing, re-striping, re-curbings and drainage projects while managing the new equipment purchase the overall highway operations.

The office further communicates with the Stark County Engineer, other County agencies, and the Ohio Department of Transportation to promote and coordinate new joint traffic and allotment construction projects within Jackson Township.

- B. The Central Maintenance Division provides maintenance and repairs for buildings and vehicles in the Township. Vehicle Maintenance provides necessary repairs and maintenance on most all Township vehicles and equipment. Facility Maintenance provides maintenance and repairs to the Township Facilities. In addition, Central Maintenance provides purchasing and distribution of supplies, support for wireless and cellular services, housekeeping, and assistance on projects for the Township. The Department consists of the Central Maintenance Superintendent, Building Maintenance Supplies Coordinator, two Central Maintenance workers, three Mechanics and one seasonal employee. Office cleaning services are outsourced.

- C. The Parks and Recreation Division provides recreational services to the community. Township Parks include:

- a. North Park – 70 acres, north side of Fulton Drive
- b. South Park – 95 acres, south side of Fulton Drive
- c. Joseph E. Fisher Park – 27 acres, Lake O'Springs Avenue NW
- d. Nelson M. Keck Park – 10 acres, Wales Avenue NW
- e. Crystal Springs Bridge Park – connects Ohio & Erie Canal Towpath with Erie Avenue
- f. Edward & Mary Zink Park –  $\frac{3}{4}$  acre, 38<sup>th</sup> Street & Michael Street NW
- g. Stuhldreher Street Fields – 11 acres, Stuhldreher & Hills & Dales NW
- h. Strausser Elementary Park – 8 acres, Strausser Street NW
- i. Kirk Schuring Park – 40 acres under construction – Tam O'Shanter Park

## Jackson Township Government Overview

In addition to maintaining the Parks, the division maintains the grounds of the Township Administration Building, Public Works Department, Safety Center, Jackson Branch Library, Jackson Amphitheater, outlying fire stations, and other Township-owned properties.

The Parks and Recreation Division consists of a Parks & Recreation Superintendent, a Park Fleet and Grounds Maintenance Supervisor, six full-time maintenance personnel, and six seasonal and leased workers.

- D. The Events and Programming Division provides the scheduling of concerts, food trucks, Farmers Market, and other park events at the Amphitheater. This division consists of one employee, the Events and Planning Coordinator.



## Jackson Township Government Overview

6. The Zoning and Planning Department consists of four employees: Zoning Inspector, Assistant Zoning Inspector, and two Zoning Investigators. The Zoning and Planning Department processes permits for all residential and commercial construction projects along with permits for non-construction projects within the Township. The staff reviews all site development plans for residential subdivisions and commercial developments to determine compliance with zoning regulations and coordinates with Stark County Regional Planning and other agencies regarding development plans.

The department processed a total of 836 applications between January 1, 2021, and September 30, 2021. Of this total, there were 200 dwelling units that consisted of sixty (60) new single family dwellings, five (5) two family dwellings, two (2) three unit family dwellings, four (4) four unit dwellings, seven (7) five unit dwellings, three (3) six unit dwellings, one (1) seven unit dwelling, one (1) eight unit dwelling, two (2) nine unit dwellings, one (1) ten unit dwelling, and one (1) twelve unit dwelling.

One-hundred sixty-six (166) sign permits, seven (7) transient vendor permits, thirty-three (33) special event vendor permits, three (3) house trailer renewal permits, and sixteen (16) permitted use permits have been issued through September 2021. Thirteen (13) applications for lot split approvals have also been processed through September 2021.

Zoning income from fees collected January through September 2021 totaled \$172,363.07 which is an increase compared to the same period in September 2020 (\$125,124.95).



## Jackson Township Government Overview

### d. Ancillary Boards

#### 1. ***Board of Zoning Appeals***

The Jackson Township Board of Zoning Appeals (BZA) is a quasi-judicial board established in accordance with the Ohio Revised Code. There are five regular board members and two alternate member appointed by the Board of Township Trustees. The function of the BZA is to consider requests for variances to the zoning resolution and conditional uses. The BZA also hears appeals from the decision of the zoning inspector. From January 2021 through September 30, 2021, fifteen (15) appeals were filed with the Board of Zoning Appeals.

#### 2. ***Zoning Commission***

The Jackson Township Zoning Commission is comprised of five members and two alternates appointed by the Board of Township Trustees. The board is responsible for issuing recommendations regarding proposed revisions to the zoning resolution, including map amendments, as well as, zoning text changes. The Board of Trustees can act to approve, deny, or modify the recommendation of the Zoning Commission. Three (3) amendment applications to rezone property, two (2) revisions to a previously approved R-3 PUD amendment, and three (3) text amendment applications were filed between January 2021 and September 30, 2021.

## Jackson Township Government Overview

### 2. Township Fund Sources

a.	2022 General Fund Estimated Revenues Taxes, Fees, Interest, Leases, Fines, Other	\$3,016,595
b.	Net unencumbered carryover General Fund	\$1,813,497
	All Other Funds	<u>\$10,798,320</u>
	(Does not include any carryover of Capital, Retirement or Reserve funds)	\$12,611,817
c.	Levy Monies (See attachment D)	<u>\$28,869,262</u>
	<b>TOTAL</b>	<b>\$44,497,674</b>

### 3. Levy Status Report for 2022

<u>Levy</u>	<u>Date Approved</u>	<u>Levy Years</u>	<u>Voted Millage</u>	<u>Estimated Proceeds</u>
Fire	3/17/20	20-24	7.50 M.	12,725,920
Park	11/06/18	18-22	1.00 M.	1,388,127
Police	05/07/19	19-23	5.75 M.	7,931,643
Road	05/08/18	18-22	4.00 M.	2,944,094
<b>Total Voted Millage</b>			<b>18.25 M.</b>	<b>\$24,989,784</b>

	<u>Inside Millage</u>	<u>Amount</u>
General Fund - Continuous	.30 M	587,922
Road & Bridge - Continuous	<u>1.70 M</u>	<u>3,291,556</u>
<b>Total Inside Millage</b>	<b>2.00 M.</b>	<b>\$3,879,478</b>
<b>Total Tax Monies</b>		<b>\$28,869,262</b>

	<u>2020 Tax Year Valuation</u>	<u>2021 Tax Year Valuation</u>
With Hills & Dales	\$1,712,963,510	\$1,959,738,350
Without Hills & Dales	\$1,693,356,620	\$1,936,209,180



## Jackson Township Government Overview

### 4. Legislative Impact Statement

#### a. Home Rule Resolutions (See Attachment E)

##### 1. **Noise Nuisances – Adopted 7/14/92**

No person shall make, cause, suffer, allow or permit to be made within Jackson Township, Stark County, Ohio, any unreasonable loud, disturbing and unnecessary noise or noises of such character, intensity or duration as to be detrimental to the life, health and right to peace and enjoyment of any individual.

**Violators are subject to a fine of \$100 for the first offense and \$300 for each subsequent offense.**

##### **Amended Noise Nuisance Legislation – Adopted 8/20/96**

Deleted Dog Kennel exemption.

##### 2. **Exterior Maintenance of Multi-Family Buildings – Adopted 3/22/93**

To protect the public health, safety and welfare in all existing multi-family structures and premises by establishing minimum requirements and standards for premises, structures, buildings, equipment and facilities for light, ventilation, space, sanitation, protection from the elements, life safety, safety from fire and other hazards, and for safe and sanitary maintenance.

**Violators shall be subject to a fine of \$500 for the first violation and \$750 for each subsequent violation.**

##### **Amended Property Maintenance Code – Adopted 7/18/95**

Include in the Property Maintenance Code single family and two family rental dwellings and related premises.

##### **Amended Property Maintenance Code – Adopted 8/14/06**

Include in the Property Maintenance Code owner occupied single-family homes.

##### 3. **Sexually Oriented Businesses – Adopted 2/8/94, Amended 8/26/14**

No person shall engage in, conduct or carry on, or permit to be engaged in, conducted or carried on in the unincorporated areas of Jackson Township, the operation of a sexually oriented business without first having obtained a permit from the Board of Trustees. An initial, nonrefundable filing fee of \$1,000 is required and an annual nonrefundable renewal fee of \$500.

**Violators can be subject to a \$1,000 fine for an offense.**

4. ***Secondhand Jewelry Dealers – Adopted 5/10/94***

A pawnbroker licensed under ORC Chapters 4727 or 4728 is required to supply the Detective Bureau of the Jackson Township Police Department with a copy of the page(s) of the book required to be kept by ORC Sections 4727.08 and 4728.06 describing a purchase of secondhand articles made or containing gold, silver, platinum or other precious metals or jewels of any description.

5. ***Entertainment Clubs – Adopted 7/12/94***

No person shall engage in, conduct or carry on, or permit to be engaged in, conducted or carried on in the unincorporated areas of Jackson Township, the operation of an entertainment club on any day without first having obtained a permit from the Board of Township Trustees. An initial, nonrefundable filing fee of \$1,000 is required and an annual nonrefundable renewal fee of \$500.

***Violators can be subject to a \$1,000 fine for an offense.***

6. ***Speed Reduction Policy – Adopted 9/12/95***

Reduction of speed limits on Township roads require, among other matters, the completion of a speed zone warrant analysis in accordance with the Ohio Department of Transportation Manual and receipt of a recommendation from the Township Highway Superintendent, and when applicable, the County Engineer's office as to whether a particular speed limit should be reduced and if so, the reduction amount, before the Board of Trustees will make a decision as to what is the reasonable and safe prima-facie speed limit for the specified Township road area.

7. ***Juvenile Curfew Legislation – Adopted 8/20/96***

Prohibits persons under the age of 18 from being in public places from 11:00 p.m. Sunday to Thursday until 6:00 a.m. the following day and from 12:01 a.m. until 6:00 a.m. on Saturday and Sunday.

***Exception if the minor was:***

- a. accompanied by the minor's parent or guardian;
- b. on an errand to the direction of the minor's parent or guardian without any detour or stop;
- c. in a motor vehicle involved in interstate travel;
- d. engaged in an employment activity, or going to or returning home from an employment activity;
- e. involved in an emergency;
- f. on the sidewalk abutting the minor's resident or abutting the residence of a next door neighbor if the neighbor did not complain to the police department about the minor's presence;
- g. attending an official school, religious or other recreational activity supervised by adults and sponsored by Jackson Township, a civic organization or another similar entity that takes responsibility for the minor, or going to or returning home from, without any detour or stop,

## Jackson Township Government Overview

- an official school, religious or other recreational activity supervised by adults and sponsored by Jackson Township, a civic organization or another similar entity that takes responsibility for the minor;
- h. exercising First Amendment rights protected by the United States Constitution, such as the free exercise of religion, freedom of speech and the right of assembly;
- i. married or had been married or is lawfully emancipated.

An unruly charge in Juvenile court is filed against the juvenile. Parents, guardians or business establishment owners can be issued a home rule citation after the warning for knowingly allowing a violation of the curfew legislation. ***Fine of \$25 for second violation and \$50 for subsequent violations.***

8. ***Park Regulations – Adopted 10/8/96, 6/5/97, 7/10/00, 6/23/03, 8/25/08, 5/13/14, 4/25/17.***

Regulations for the operation of Township parks. The following were adopted:

- a. Section 101.01 – Hours of Operation
- b. Section 101.02 – Injuring or Climbing Upon Trees, Fences and Gates, Digging Upon Sod or Grass, Littering, Glass Containers
- c. Section 101.03 – Interference with Park Employees
- d. Section 101.04 – Alcoholic Beverages
- e. Section 101.05 – Kindling of Fire
- f. Section 101.06 – Firearms
- g. Section 101.07 – Hunting
- h. Section 101.08 – Disposition of Refuse or Litter
- i. Section 101.09 – Games, Amusement and Business Activities
- j. Section 101.10 – Motor Vehicles, Motorcycles, Bicycles and Skaters (in-line or other)
- k. Section 101.11 – Horses
- l. Section 101.12 – Golf
- m. Section 101.13 – Signs, Posters
- n. Section 101.14 – Disorderly Conduct
- o. Section 101.15 – Pets
- p. Section 101.16 – Fishing; Use of North Pond, Deck and Gazebo
- q. Section 101.17 – Use of Park Facilities; Recreational Fields/Courts
- r. Section 101.18 – Fundraising
- s. Section 101.19 – Fines and Penalties
- t. Section 101.20 – Severability

***After warning, violators can be issued a home rule citation. Fine of \$50 for second violation and \$200 for each subsequent violation.***

9. ***Used Goods Dealer Legislation – Adopted 10/15/03***

Means any person, firm or corporation dealing in the purchase or sale of second-hand articles of whatever nature or electronic goods and articles,

## Jackson Township Government Overview

including but not limited to gaming systems, compact discs, audio-video equipment and any other second-hand articles of whatever nature. Any person, firm or corporation falling under the definition of a Used Goods Dealer shall not receive any articles from any minor, any person who is at the time intoxicated or under the influence of a controlled substance or any person who is known or believed to be a thief or a receiver of stolen property. There are record keeping requirements.

***A fine of \$25.00 for the first violation and \$100.00 for each subsequent violation.***

***10. Use of Yard Waste Drop Off Area – Adopted 8/23/04, Amended 4/28/08, 5/12/08, 11/13/12, 11/27/12, 12/12/17, 12/21/17, 4/10/18, 4/24/18, 9/25/18, 2/26/19, 5/28/19, 9/24/19, 3/10/20, 6/9/2020, 12/8/20, 5/10/21, 9/14/21.***

- a. Only residents of Jackson Township, who have registered for and received a key card, are permitted to bring yard waste from their property and use the designated yard waste drop off area.
- b. No commercial businesses, commercially labeled or unlabeled vehicles or vehicles in excess of 9500 GVW are permitted to drop off at the site. No cut trees, logs, stumps, branches larger than three inches in diameter and/or longer than five feet, construction materials, treated wood, dirt, rocks or plastics can be dropped off at the site. Only biodegradable yard waste will be accepted. Plastic bags used for transport must be removed from the material.
- c. No drop offs after posted drop-off hours of operation as determined by the Board of Trustees.

Thursday - Monday  
8:00 am – 8:00 pm  
Tuesday and Wednesday  
3:00 pm – 8:00 pm

Additional hours of operation for 2022 will be determined at a later date.

- d. Sign(s) shall be posted by Township personnel containing these regulations.

***Whoever violates this resolution is subject to a fine of \$500 for the first violation and a fine of \$1,000 for each subsequent violation.***

## Jackson Township Government Overview

11. ***Best Bid Criteria – Adopted 11/14/05***

Establishes the criteria for the awarding of all competitively bid construction contracts including prior work performance and reliability and the location of the bidder's headquarters and employees.

12. ***Regulation of Collection of Solid Waste, Refuse and Garbage – Adopted 9/26/11***

All collection of solid waste, refuse and garbage within the limits of Jackson Township within 500 feet of a residential dwelling, apartment building or other residential structure be limited to the hours of 6:00 a.m. and 8:00 p.m.

***Violators are subject to a fine of \$500.00 for the first violation and \$1,000.00 for each subsequent violation.***

13. ***Snow Emergency/Snow Parking Ban – Adopted 3/25/14***

Whenever snow has accumulated, or is expected to accumulate, to a depth of two (2) or more inches, there shall be no parking on all Township streets. Notice will be posted and announced when the snow ban is in effect. Violation of the ban can cause your vehicle to be towed away and stored.

***Violators are subject to a fine of \$50.00. Failure to pay said fine within 7 days of its issuance will result in an additional fine of \$25.00. Failure to pay said fine within fourteen days of its issuance will result in an additional fine of \$25.00.***

14. ***Regulation Prohibiting the Burial of Human Remains in a Family or Private Cemetery – Adopted 10/13/15***

- a. Section 100 – Definitions
- b. Section 101 – Burial Prohibition
- c. Section 102 – Penalty
- d. Section 103 – Severability
- e. Section 104 – Effective Date

15. ***Amphitheater Park Rules and Regulations – Adopted 4/27/21.***

**2022**

**TOWNSHIP**

**BUDGET/PLAN**

**1. Administration Department**

a. *Summary of Activity* –The Administration Department implements the projects and policies of the Board of Trustees and carries out the day-to-day operations. The department handles telephone, email, and in-person inquiries to Township Hall. Through September 2021, the department handled 1864 telephone inquiries to Township Hall.

b. *Summary of 2022 Budget*

1. Source of Funding

a. General Fund \$6,405,755

2. Total Expenditures Approved **\$6,859,705**

c. *2022 Approved Current Services*

1. General Fund Operations \$2,289,028

2. Administration Operations 1,843,736

**\$4,132,764**

d. *2022 Approved Add-on Modules*

1. Emergency Management Funding \$50,000

2. CIC Operations 60,000

3. Township Hall Upper Rood Replacement 23,900

4. Amphitheater Funding 453,950

**\$587,850**

e. *2022 Dedicated Funds*

1. Self-funded Liability Fund \$500,000

2. Sam's Club T.I.F. Fund 115,135

3. General Accumulated Benefits 50,000

4. General Additional Reserve Balance 1,473,956

**\$2,139,091**

## 2. **Fire Department**

a. *Summary of Activity* – Through November 2020, the Fire Department responded to 5,739 calls for assistance, due to the COVID-19 Pandemic. This is a 10% decrease in run volume from 2019.

b. **Summary of 2022 Budget**

1. Estimated Revenue (includes carryover)	
a. Fire Levy	\$15,788,949
b. Ambulance Fund	<u>2,794,018</u>
	<b>\$18,582,967</b>
2. Reserve Accounts	
a. Accumulated Benefits Fund	\$ 747,900
b. Fire Capital Projects	3,670,306
c. Fire Reserve Balance	<u>1,383,869</u>
	<b>\$ 5,802,075</b>

Total Expenditures Approved

**\$20,307,967**

c. **2022 Approved Current Service**

1. Fire Suppression, EMS, Training & Fire Prevention	\$14,359,347.27
2. Stark County Specialty Team Membership	25,000.00
3. EMS Operations	<u>1,997,450.00</u>
	<b>\$16,381,797.27</b>

d. **2022 Approved Add-on Modules**

1. Light Tower/Equipment Mounting	30,000
2. Turn-Out Gear (PPE)	100,000
3. SCBA Cylinder Purchase	99,000
4. Transfer to Capital Fund (318)	625,601.73
5. Transfer to Accumulated Benefits (293)	250,000
6. Transfer to Levy Balancing fund (420)	300,000
7. Reporting Software	25,000
8. Transfer to Capital Fund (318)	771,568
9. Capital Station Projects	230,000
10. Safety Center Roof	125,000
11. Fire Investigation Vehicle	70,000
12. Ambulance Replacement	300,000
13. Fire Apparatus (Quint)	<u>1,000,000</u>
	<b>\$3,926,169.73</b>



**3. Fiscal Office**

a. *Summary of Activity* – The Fiscal Office conducts the financial administration of the Township.

b. *Summary of 2022 Budget*

1. Source of Funding

a. General Fund

\$419,555

b. Light Assessment Fund

166,570

\$586,125

2. Total Expenditures Approved

**\$586,125**

c. *2022 **Approved** Current Service*

1. Fiscal Operations

\$586,125

4. **Legal Department**

a. Summary of 2022 Budget

1. Source of Funding

a. General Fund

**\$306,286.18**

2. Total Expenditures Approved

**\$ 306,286.18**

b. 2022 **Approved** Current Service

1. Current Level of Service

\$ 306,286.18

\$ 306,286.18

## 5. **Police Department**

- a. *Summary of Activity* – The Police Department will answer approximately 50,000 calls for service in 2022. Patrol officers operate a comprehensive crime prevention effort in their assigned neighborhoods based on a community oriented policing philosophy of service.

b. **Summary of 2022 Budget**

1. Estimated Revenue (includes carryover)	
a. Police Levies and Grants	\$10,977,854
b. Law Enforcement Trust Fund	212,360
c. OMVI Fund	44,310
d. Federal DOJ Sharing	31,619
e. C.P.T. Reimbursement Fund	<u>1,000</u>
	<b>\$11,267,143</b>
2. Reserve Accounts	
a. Accumulated Benefits Fund	\$1,844,820
b. Capital Projects	3,264,259
c. Reserve Fund	<u>2,137,954</u>
	<b>\$7,247,033</b>
3. Total Expenditures Approved	<b>\$11,973,854</b>

c. **2022 Approved Current Service**

1. Department Operations	\$ 5,028,566
2. Patrol Division	4,578,377
3. Detective Bureau	720,679
4. School Resource Officers	276,363
5. Police Department Annex Building	10,250
6. Law Enforcement Trust Fund – Body Cameras	70,000
6. OVI-Enforcement Fund	15,000
8. Equitable Sharing Fund	20,000
9. Continued Professional Training	1,000
10. Accumulated Benefits Fund	200,000
11. Capital Projects	<u>300,000</u>
	<b>\$11,220,235</b>

d. **2022 Approved Add-on Modules**

1. FBI Task Force	\$ 142,323
2. SWAT Team	58,414
3. K-9 Unit	29,705
4. Metro Narcotics Unit	133,177
5. Police Capital – Vehicle Purchase	265,000
6. Police Capital – Building Roof Repair	<u>125,000</u>
	<b>\$ 753,169</b>

**6. Public Works Department**

- a. *Summary of Activity* – The Public Works Department provides oversight and support to each of the three divisions within (Highway, Central Maintenance, and Parks). This would include items such as budget oversight, reviewing of projects within the Township, management of division Superintendents and staff, and all administrative assistance within the department's divisions. The department consists of the Public Works Director, Administrative Assistant, and the Clerical Clerk.

b. 2022 **Approved** Current Service

1. Operations	\$ 297,583
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## 7. **Public Works Department – Highway**

- a. *Summary of Activity* – The Highway Division repairs and maintains 207 miles of township roadways. Township roads are resurfaced based on a continuous yearly inspection to prioritize and upgrade the worst roads. Curbing repair and striping contracts are coordinated with the yearly resurfacing contracts. Communication is maintained with the County and State to coordinate progressive joint roadway updates within Jackson Township. Equipment is updated in a manner to be efficient and timely with the available funding.

b. *Summary of 2022 Budget*

1. Estimated Revenue (includes carryover)	
a. Motor Vehicle License Fees	\$ 262,741
b. Gas Tax	998,993
c. Road and Bridge	4,157,486
d. Permissive MVL Tax Fund	406,595
e. Road Levy	<u>3,404,916</u>
	<b>\$9,230,731</b>
2. Reserve Accounts	
a. Accumulated Benefits Fund	\$ 352,763
b. Highway Capital Projects	<u>3,902,462</u>
	<b>\$4,255,225</b>
3. Total Expenditures Approved	<b>\$13,485,956</b>

c. *2022 Approved Current Service*

1. Highway & Drainage Maintenance Operations	\$5,416,315
2. New Construction	1,627,916
3. <i>Accumulated Benefits Fund</i>	352,763
4. Capital Projects	<u>236,649</u>
	<b>\$7,633,643</b>

d. *2022 Approved Add-on Modules*

1. Highway & Drainage Maintenance Operations	
a. Road Salt	400,000
b. Stark Soil & Water Conservation	<u>9,500</u>
	<b>\$ 409,500</b>
2. New Construction	
a. Re-Striping	70,000
b. Curbing Replacement	\$ 200,000
c. Resurfacing	1,500,000
d. Manhole Adjusting Rings	<u>7,000</u>
	<b>\$1,777,000</b>
3. Capital Projects	
a. New Equipment – F550 #1 (Flatbed)	\$ 60,000
b. New Equipment – F550 #2 (Flatbed)	60,000
c. New Equipment – F550 #3 (Plow / Spreader / Bed)	112,527
d. New Equipment – Bucket Truck	200,000
e. New Equipment – Skid Steer	68,286
f. Fulton – Brunnerdale to Foxboro (construction)	450,000
g. Fulton Tunnel	550,000
h. Frank Ave. Signalization	40,000
i. Strip Ave/Applegrove Intersection R/W	150,000
j. Strip Ave/Applegrove Intersection Construction	200,000
k. Keck Park Design	150,000
l. Keck Park Construction	850,000
m. Portage / Strip Construction	50,000

n.	Community Parkway Lighting	250,000
o.	Strip – Mega to HOF Bridge	50,000
p.	Special Projects	400,000
q.	Highway Security Camera Upgrades	<u>25,000</u>
		\$3,665,813

**8. Public Works Department – Central Maintenance**

a. *Summary of Activity* – The Central Maintenance Department provides maintenance and repair services for Township buildings and vehicles. It also provides cleaning services for the Township Administration Building, Safety Center and Public Works facility.

b. *Summary of 2022 Budget*

1. Source of Funding

a. General Fund **\$1,005,493**

2. Total Expenditures Approved **\$1,096,193**

c. *2022 **Approved** Current Service*

1. Central Maintenance Operations **\$1,005,493**

d. *2022 **Approved** Add-on Modules*

1. New Vehicle: New Service Truck	50,000
2. New Equipment: Plow for Service Truck	6,400
3. New Garage Doors	<u>34,300</u>
	<b>\$ 90,700</b>

## 9. **Public Works Department – Parks & Recreation**

- a. *Summary of Activity* – In 2021, our numbers were drastically reduced due to Covid-19. An estimated 30,000 children and adults attended special events and recreation programs offered through the Township. Approximately 5,000 children and adults participated in organized youth sports programs, schools, churches and organizations. Approximately 391 pavilion permits and 105 field permits were requested.

b. *Summary of 2022 Budget*

1. Estimated Revenue (includes carryover)
  - a. Park Levy \$2,642,365  
**\$2,642,365**
2. Reserve Accounts
  - b. Accumulated Benefits Fund \$275,909
  - c. Park Capital Projects 238,187
  - a. Park Reserve Balance 208,788  
**\$ 722,884**

Total Expenditures Approved **\$3,365,249**

c. *2022 **Approved** Current Service*

1. General Operations \$1,954,120
2. Programming 103,245
3. Accumulated Benefits Fund 275,909
4. Capital Projects 238,187
5. Park Levy Balancing Fund 208,788  
\$2,780,249

d. *2022 **Approved** Add-on Modules*

1. Tennis Courts \$ 375,000
2. Transfer to Reserve Fund 25,000
3. Community Celebration 30,000
4. North Park Butterfly Repaving 120,000
5. Fence replacement Field 13 35,000  
\$ 585,000



**10. Amphitheater**

a. *Summary of Activity* – The inaugural season of the Amphitheater hosted 10 ticketed concerts. We also hosted 19 Food Truck Thursdays from May 20 through September 30. Thursdays from July 1 through September 30 included 14 Jackson Township Farmers' Market. Along with the Farmer's Markets were also seven (7) Free Concert Thursdays. Through these events, we had 20 different food trucks at different times. We hosted two (2) Movies in the Park (May 21 and August 14). The Amphitheater was also the new home for the 4-day Community Celebration. Numerous children's events and fitness classes were also held throughout the summer.

b. *Summary of 2022 Budget*

1. Operations	\$453,950
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c. *2022 **Approved** Current Service*

\$453,950

## 11. Zoning and Planning Department

- a. Summary of Activity – In 2020, the department processed a total of 823 applications through the month of September 2020. Of this total, 582 permits were construction related and included the following: Sixty-three (63) new single family dwellings, eight (8) two-family dwellings, two-hundred sixty-five (265) residential alterations and additions, eight (8) commercial new construction, one-hundred seventy-three (173) fence, and sixty-two (62) commercial alteration permits.

One-hundred forty-nine (149) sign permits, ten (10) transient vendor permits, sixteen (16) special-event vendor permits, three (3) house trailer renewal permits, and seventeen (17) permitted-use permits have been issued through September 2020. Seventeen (17) applications for lot split approvals have also been processed through September 2020.

Zoning income from fees collected January through September 2020, totaled \$125,125.15, which is a decrease compared to the same period through September 2019 (\$143,156.99).

b. Summary of 2022 Budget

1. Estimated Revenue (includes carryover)		
a. Zoning Fees	<u>\$837,592</u>	
	\$837,592	
2. Total Expenditures Approved		<b>\$335,211</b>

c. 2022 **Approved** Current Service

1. Zoning Operations	<u>\$335,211</u>
	\$335,211